## Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY TEHRAN PRIORITY

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E.O. 11652: N/A

TAGS:BEXP, IR

SUBJECT: TEHRAN INTERNATIONAL TRADE FAIR (TITF)

REF: TEHRAN 2828; STATE 054723

1. THE FOLLOWING MESSAGE IS FROM SECRETARY RICHARDSON TO AMBASSADOR HELMS. EMBASSY'S THOROUGH REVIEW OF THE POLITI-CAL AND ECONOMIC CONSIDERATIONS RELEVANT TO A DECISION ON U.S. PARTICIPATION IN THE NEXT TITF IS MOST APPRECIATED. SINCE USDOC IS BEING FORCED BY SEVERE BUDGETARY RESTRIC-TIONS TO REEVALUATE OUR TRADE PROMOTION EFFORTS THROUGHOUT THE WORLD, YOUR POLITICAL/ECONOMIC EVALUATION OF THE IMPORTANT IRANIAN MARKET HELPS US TO MORE ACCURATELY GAUGE THE IMPACT OF NON-PARTICIPATION IN THE TITF THIS YEAR AND IN FUTURE YEARS. WHILE A SPECIAL EFFORT CAN MAKE TITF PARTICIPATION POSSIBLE THIS YEAR. WE CANNOT ASSUME THAT UNCLASSIFIED

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FUNDS WILL BE AVAILABLE FOR SUBSEQUENT APPEARANCES. THERE-

FORE MAXIMUM LONG RANGE BENEFIT SHOULD BE OBTAINED FROM FY 77 PARTICIPATION, IN VIEW OF THE IMPORTANCE ATTACHED BY GOI TO OUR PARTICIPATION.

- 2. MAXIMIZING BENEFITS FROM FY 77 ATTENDANCE COULD INCLUDE GREATER UNDERSTANDING ON THE PART OF THE GOI AND EVENTUAL RESOLUTION OF SOME OF THE PROBLEMS FACED BY ELEMENTS OF OUR COMMERCIAL PROGRAM IN IRAN. WITHOUT DIRECTLY TYING PARTICIPATION IN THE TITF TO ANY ACTION BY THE GOI IN OTHER TRADE-RELATED AREAS--WHICH TIE WOULD SURELY BE RESENTED AND, MOST LIKELY, REJECTED OUT-OF-HAND BY THE GOI--THE EMBASSY SHOULD SEEK TO CAPITALIZE ON OUR PARTICIPATION IN THE 1977 TRADE FAIR IN THE COURSE OF ITS EFFORTS TO IMPROVE THE SITUATION IN WHICH THE TRADE CENTER OPERATES.
- 3. AS MENTIONED IN REFTEL, IT HAS BEEN NECESSARY FOR USDOC TO ESTABLISH A STRICT SET OF CRITERIA FOR TYPE I PARTICIPATION IN INTERNATIONAL TRADE FAIRS WORLDWIDE. UNLESS WE CAN BE ASSURED OF A SUCCESSFUL EXHIBITION, BOTH IN SALES AND EXHIBITOR SATISFACTION, THE ALLOCATION OF USDOC FUNDS CANNOT BE JUSTIFIED. EMBASSY CAN APPRECIATE THIS PROBLEM AFFECTS CONSIDERATION OF PARTICIPATION IN A NUMBER OF INTERNATIONAL TRADE FAIRS IN THE NEAR EAST, ALL OF WHICH ARE CONSIDERED BY OUR EMBASSIES TO REQUIRE ATTENDANCE FOR POLITICAL AS WELL AS COMMERCIAL REASONS. NONETHELESS, GIVEN THE CRITICAL IMPORTANCE EMBASSY TEHRAN ATTACHES TO U.S. ATTENDANCE DURING THE BICENTENNIAL YEAR, USDOC WILL MAKE A SINCERE EFFORT TO SECURE FUNDS FOR A PAVILION AT THIS YEAR'S TITF.
- 4. USDOC HOPES TO MAKE UP TO FIFTY FIVE THOUSAND DOLLARS AVAILABLE FOR A COMMERCIAL PRESENCE TYPE (CPF) TITF PAVILION THIS YEAR, AND BELIEVES THAT EMBASSY-COLLECTED PARTICIPATION FEES CAN MATCH LAST YEAR.
- 5. SINCE EMBASSY TEHRAN RESPONSIBILITY FOR THE RECRUIT-MENT AND ADMINISTRATIVE SUPPORT IS ASSUMED UNDER CPF TYPE PROGRAM, WE REQUEST THE DESIGNATION OF OFFICER TO HANDLE RECRUITMENT OF IRANIAN BASED U.S. FIRMS AND OTHER FAIR UNCLASSIFIED

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MATTERS, INCLUDING COLLECTION OF PARTICIPATION FEES. WE FEEL THAT THE RECRUITMENT PHASE MUST BE COMPLETED NO LATER THAN JULY 1, 1976.

6. EMBASSY SHOULD BE AWARE THAT NEW-TO-MARKET (NTM) FIRMS ARE NOT AS A GENERAL RULE LIKELY CANDIDATES FOR THIS TYPE OF EVENT, SINCE IT IS DIFFICULT TO CONVINCE THESE FIRMS TO ENTER GENERALIZED TRADE FAIRS WHICH RUN FOR EXTENDED

PERIODS WITH AN OPEN ATTENDANCE. THIS IS PARTICULARALY TRUE FOR IRAN WHERE EXTRA WEEKS OF EXPENSES CAN AMOUNT TO SEVERAL THOUSAND DOLLARS. PREFERENCE IS FOR A TIGHT 4-6 DAY EXHIBITION WITH A RESTRICTED BUSINESSMAN ATENDANCE. WHILE SOME LARGER OLD-TO-MARKET FIRMS CAN FREQUENTLY PLY SIGNED FOR GENERALIZED FAIRS, SUCH COMPANIES ARE USUALLY REPRESENTED BY LOCAL AGENTS, AND DO NOT ENTER WITH THE HIGH SALES EXPECTATIONS OF NEW-TO-MARKET EXHIBITORS. ANOTHER MAJOR DETERRENT TO THIS TYPE OF EVENT AMONG NTM IS THE HIGH COST OF FREIGHT TO IRAN, AS WELL AS THE TIME PERIOD THAT FREIGHT IS TIED UP CLEARING IRANIAN PORTS.

- 7. SHOULD RECRUITMENT NOT BE COMPLETED AND SUFFICIENT EXHIBITOR CONTRIBUTIONS COLLECTED BY JULY 1, COMMERCE WILL BE FORCED TO WITHDRAW SUPPORT, SINCE NEITHER ADDITIONAL FUNDS NOR WASHINGTON STAFF ARE AVAILABLE TO COMPENSATE FOR ANY SHORTFALL IN OVERSEAS RECRUITMENT.
- 8. EMBASSY COMMENTS WOULD BE APPRECIATED REGARDING THE AVAILABILITY OF QUALITY INDOOR SPACE FOA A U.S.PAVILION IN THE TITF. IF AVAILABLE, NO COST TO COMMERCE OPTION SHOULD BE OBTAINED. PAST EFFORTS TO UTILIZE OUTDOOR SPACE THROUGH THE USE OF TEMPORARY SHELTERS DOES NOT APPEAR TO BE AN AVAILABLE ALTERNATIVE THIS YEAR.
- 9. EXHIBITION DIRECTOR AND DEPUTY TO BE SELECTED. WOULD EXPECT ARRIVAL IN TEHRAN IN MID-JULY TO ASSUME DUTIES.
- 10. THE FUNDING OF A U.S. PAVILION AT THE TITF WILL BE IN ADDITION TO THE TYPE I PARTICIPATION IN THE NOVEMBER 1977 SANITARY, HOUSEHOLD APPLIANCE, HEADING AND AIRCONDITION EXHIBITION.

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- 11. IN VIEW OF EXPECTED CONTINUING DIFFICULTIES FOR USDOC TO FUND TITF ACTIVITY IN FUTURE, USDOC FEELS THAT IT IS ONLY REASONABLE FOR EMBASSY TO BEGIN APPRISING GOI OF NONPARTICIPATION ON AN ANNUAL BASIS. WE NOTE, IN THIS REGARD, THAT FRANCE IS NOT LISTED AS A PARTICIPANT THIS YEAR AND WOULD BE INTERESTED IN ANY INFORMATION EMBASSY MAY HAVE ON THIS SITUATION.
- 12. EMBASSY CONCURRENCE AND VIEWS, PARTICULARLY ON PARA 2 ARE REQUESTED. KISSINGER

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